Comal River Watershed FRS No. 4 Supplemental Watershed Planning Public Meeting No. 1

AECOM, in cooperation with the US Natural Resources Conservation Service (NRCS) and the Texas State Soil and Water Conservation Board



August 5, 2020

Public Scoping Meeting

Comal River Watershed FRS No. 4 Supplemental Watershed Plan - EA

Local Project Sponsors:

- Comal Guadalupe Soil & Water Conservation District (SWCD)
- Comal County Commissioners Court
- Edwards Aquifer Authority

Technical & Contracting Support:

- Texas State Soil and Water Conservation Board
- USDA-Natural Resources Conservation Service

Technical Contractors:

- AECOM
- M&E Consultants

Texas Rehabilitation Projects:

The Small Watershed Rehabilitation Amendments of 2000 (Section 313, Public Law 106-472) provides the authority for rehabilitation. It amends Public Law 83-566 ("Watershed Protection and Flood Prevention Act") to include Section 14, which adds authority for rehabilitation



Authority Provides:

- Technical assistance in planning and application
- Federal cost share 65%
- Sponsors' cost share 35% (part of Sponsors' cost share can be in-kind)
- TSSWCB 95% of the Sponsors' cost share (33.25% of the total cost)



United States Department of Agriculture





NRCS Planning Process

Water Recourses Projects Covered (Project Eligibility)

- Approaching 50 years old
- Have a safety concern
- Hazard classification increased (low or significant to high)
- Operation and Maintenance (O&M) must be adequate
- Application made through State Agency
- Applications ranked for priority

Rehabilitation Process

- Sponsors make application
- NRCS develops plan with Environmental Assessment (EA) or Environmental Evaluation (EE)
- Public review by State, Federal, interested individuals
- Plan-EA or EE approved by NRCS Chief
- Final Design Phase
- Construction Phase

Sponsor's Commitment

- Sponsors are committed to project and are ready, willing, and able to carry out their responsibilities for rehabilitation work
- Sponsors have 35% local cost-share available at time of construction
- Sponsors commit to new O&M agreement (50 100 years)

Planning Process Steps



Comal River FRS No. 4

Site History:

- 1952 Major Flood Event in September 10-11 in the City of New Braunfels (8.83-18 inch rainfall data were recorded)
- 1965 FRS Site 4 (Herman Blank Site) was constructed
- 1968 Watershed Work Plan published for 3 new and 2 existing dams in Comal River Watershed
- 2014 Dam Assessment completed, upgrades recommended
- 2020 AECOM selected to develop Supplemental Watershed Plan
- Operation and Maintenance Comal County

Site Concerns and Constraints:

- High hazard classification Built as a low hazard dam, now classified as high hazard
- Dam needs to be updated to meet current safety and performance criteria
- Structures and people at risk downstream that may be impacted by a dam breach
- Extensive rock blankets on the upstream and downstream embankment slopes
- Extensive rock-fill toe on the downstream slope
- Lack of suitable earthfill material nearby
- The proximity of the ServeTex Quarry to the dam structure



Project Schedule

June, 2020	Sponsor Kickoff Meeting		
July, 2020	Public Meeting #1		
August, 2020	Environmental Resources Investigations		
September, 2020	Cultural Resources Investigations		
October, 2020	Develop Alternative Plans		
Fall/Winter, 2020	Evaluate / Compare Plans		
January, 2021	Select Final Plan		
Spring, 2021	Public Meeting #2		
Spring, 2021	Develop Draft Plan / EA		
Summer, 2021	NRCS Reviews		
Fall/Winter, 2021	Final Approval of Plan		
Spring, 2023	Earliest Construction Start		

Comal River FRS No. 4 Backwater



NRCS Dam Basics







NRCS Dam Rehabilitation

Section of a Typical Rehabilitated Floodwater Retarding Structure





Potential Rehabilitation Features

- Increase principal spillway conduit diameter
- Replace principal spillway inlet riser structure
- Add secondary principal spillway conduit
- Add impact basin downstream of conduit

- Lower or raise principal spillway and/or auxiliary spillway crest
- Add secondary auxiliary spillway (earthen or RCC)
- Widen auxiliary spillway
- Raise top of embankment
- Flatten downstream slope





NEPA Environmental Constraints

Per National Environmental Policy Act (NEPA) requirements, environmental resources are assessed to determine the potential for significant impacts.

Investigations consist of the following types:

- Review of publicly available desktop data to identify areas of concern
- Site or Field Visit

WATER RESOURCES

and riparian buffer areas

What are they?

- Floodplains
- Riparian Areas

- Streams
- Wetlands
- Site visit to confirm presence and Water bodies (ponds)
 - extent of stream/wetland features Water quality
 - Groundwater (springs & seeps)





ADDITIONAL RESOURCES – DESKTOP REVIEW ONLY

- Air quality during and post construction (ozone, particulate matter, and dust)
- Essential fish habitat areas
- Land use (i.e. agricultural, residential, and commercial)
- Community resources including Environmental Justice (minority and lowincome) communities, community characteristics, and community facilities



NATURAL RESOURCES

What are they?

- Protected (threatened and endangered, migratory birds, and eagles) species and their habitat
- Prime farmland areas
- Natural areas (i.e. rookeries)
- Soil conditions (erosion)
- General wildlife (including domestic)
- General vegetation

Site visit identifies:

- Potential protected species habitat
- Natural areas
- Areas of active erosion or the potential for erosion
- Dominant vegetation types/species
- Wildlife observed

Cultural Resources

WHAT ARE THEY?

- Archaeological sites
- •Historic buildings and features
- Cemeteries
- Parks
- •Historic Trails

Bridges
Traditional and sacred places
Historic landscapes
Objects



CULTURAL RESOURCE COMPLIANCE

Consultation with State Historic Preservation Office (SHPO) - Texas Historical Commission (THC)

- •Section 106 of the National Historic Preservation Act of 1966, as amended
- •Antiquities Code of Texas

Consultation with Tribes

- •There are three Federally-recognized Native American tribes located in TX, including the Alabama-Coushatta Tribe, Kickapoo Traditional Tribe of Texas, and Ysleta Del Sure Pueblo of Texas
- •Many more tribes have a stated interest in TX and are often consulted as interested parties during the Section 106 consultation and review process



BASIC CULTURAL RESOURCES REVIEW PROECESS

- •Identify Area of Potential Effect (APE)
- •Conduct background review to identify known archaeological and historical sites within the APE
- •Obtain a Texas Antiquities Permit from the THC
- •Perform a field survey to locate and record all cultural resources that may be found within the APE
- •Assess the significance of any identified cultural resources
- •Determine whether these sites may be eligible for listing in the National Register of Historic Places
- •Determine whether these sites merit designation as State Antiquities Landmarks
- •Prepare report and make recommendations for site treatment •Complete consultation

Required Planning Process Alternatives

<u>Alternative 1:</u> Sponsor Breach (Future Without Federal Assistance) <u>Alternative 2:</u> Decommission Dam (Controlled Breach by Sponsors/NRCS)

<u>Alternative 3:</u> Relocation of At-Risk Downstream Properties/Zoning

- In the absence of federal funding, the local sponsors will either fund rehabilitation 100% or consider other options.
- To reduce liability and eliminate the potential hazard of dam failure from a catastrophic storm event, one option is a controlled breach of each dam.
- → A large portion of the footprint of each dam and the principal spillways will be removed. The stream channels will be reconnected.
- → Efforts will be made to stabilize the sediment with vegetation.
- → Modifications to downstream roads, bridges, and utilities will be necessary.
- → No flood damage reduction benefits or protection will be provided for any level of storm event.
- → Contingency plans for catastrophic storm events will need to be implemented downstream.

- To reduce liability and eliminate the potential hazard of dam failure from a catastrophic storm event, a controlled breach of each dam is considered.
- → A large portion of the footprint of each dam and the principal spillways will be removed. The stream channels will be reconnected.
- → Sediment will be stabilized by grade stabilization structures or other means. The riparian areas will be restored with vegetative plantings.
- → Modifications to downstream roads, bridges, and utilities will be necessary.
- → No flood damage reduction benefits or protection will be provided for any level of storm event.
- → Contingency plans for catastrophic storm events will need to be implemented downstream.

- Any residences, commercial properties, and public properties affected by a potential breach may require relocation or flood proofing.
- Must remove potential threat for loss of life during breach event.
- → Downstream breach inundation areas zoned for restricted development (greenbelt).
- → Roads, bridges downstream may need to be modified.
- → Keep dams at current hazard classification (i.e. low or significant).

Alternative 4: Dam Rehabilitation

- Upgrade to current NRCS and state criteria for high hazard dams.
- → Provide downstream protection by detaining the 100-year storm event, assuring the continuance of flood damage reduction benefits.
- → Install new principal spillway inlet towers and impact basins.
- → Install toe drain system on back slopes, if needed. Flatten embankment front and back slopes, if needed.
- → Install erosion protection if required on auxiliary spillway or over top of the dam.
- → Raise or lower spillway crest elevations; widen auxiliary spillway.

Alternative Selection

What are the Federal Objectives?

- Maximize sustainable economic development
- Avoid unwise use of the floodplains and flood-prone areas
- Protect and restore the functions of natural systems and mitigate any unavoidable damage

How are Alternatives Compared?

- Consider monetary and non-monetary effects on economic, social, and environmental goals
- Evaluate trade-offs between goals
- No hierarchal relationship among goals
- Determine alternative that maximizes public benefits relative to costs







Example Project Table

	Alt. A (No Action)	Alt. B	Alt. C		
Optimizing Criteria					
Locally Preferred			Х		
Non-structural		Х			
Environmentally Preferred		Х			
National Economic Efficiency			х		
Guiding Principles					
Healthy and Resilient Ecosystems		х			
Sustainable Economic Development			х		
Floodplains			Х		
Public Safety			Х		
Environmental Justice			Х		
Watershed Approach		Х			
Evaluation Framework					
Provisioning Services – tangible goods provided for direct human use (e.g., timber, food, water)					
Wetlands Impacted	No Change	5 acres lost	12 acres lost		
Agricultural Yield	No Change	25 acres improved	75 acres improved		
Water Quality	No Change	Slight Increase	Slight Decrease		
Regulating Services - maintains the world we live in (e.g., flood control, crop pollination)					
Flood Prevention	10% Flood Event	2% Flood Event	1% Flood Event		
Water Filtration	No Change	Increase	No Change		
Cultural Services – makes the world a place people want to live (e.g., recreation, spiritual)					
Safety	No Change	Slight Improvement	Significant Improvement		
Recreational User Days	600 User Days	450 User Days	600 User Days		
Aesthetics	No Change	Slight Decrease	Increase		
Economic Analysis					
Project Investment (cost)	\$0	\$6,000,000	\$8,000,000		
Average Annual Costs	\$0	\$230,000	\$300,000		
Average Annual Benefits	\$0	\$170,000	\$360,000		